

## Message Text

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C O R R E C T E D C O P Y (PARA 10 LINE3 MISSING)

E.O. 11652: GDS

TAGS: PFOR, OVIP (KISSINGER, HENRY A)

SUBJECT: SPECAL SUMMARY NUMBER TWO: TELEGRAPHIC SUMMARY

1. EGYPT COULD STILL AGREE ON UNEF

THE US MISSION TO THE UN LEARNED THAT EGYPTIAN AMBASSADOR MEGUID, IN DELIVERING PRESIDENT SADAT'S LETTER TO WALDHEIM ON THE UNEF, EMPHASIZED EGYPT'S VIEW THAT THE ISRAELIS WERE USING THE UNEF AS A COVER FOR PROCRASTINATION MEGUID STRESSED THAT EGYPT IS NOT OPPOSED TO UNEF AND WOULD GO ALONG WITH ITS EXTENSION IF THE SECURITY COUNCIL COULD ARRANGE FOR ISRAELI WITHDRAWAL.

USUN THINKS THAT WALDHEIM MIGHT ADVANCE FORMAL DISJCUSSION FROM THE ORIGINAL JULY 21 DATE TO ALLOW MORE TIME FOR SC ACTION BEFORE PRESENT MANDATE EXPIRES JULY 23.

2. ARAB FOREIGN MINISTERS CALL FOR EXPULSION OF ISRAEL  
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THE ISLAMIC FOREIGN MINISTERS' MEETING IN JIDDA RESOLVED ON JULY 15 TO WORK IN COOPERATION WITH THE OTHER THIRD WORLD AND NON-ALIGNED COUNTRIES TO DEPRIVE ISRAEL OF UN MEMBERSHIP, OF MEMBERSHIP IN ITS SPECIALIZED AGENCIES

AND OF PARTICIPATION IN ALL INTERNATIONAL CONFERENCES HELD UNDER ITS AEGIS. JORDANIAN FOREIGN MINISTER RIFAI TOLD THE AMBASSADOR ON THE 14TH THAT THERE IS A TACIT UNDERSTANDING--WHICH MAY NOT HOLD--THAT THE PUSH FOR SUSPENSION WILL FOLLOW THIS YEAR'S UNGA, GIVING ISRAEL A ONE YEAR GRACE PERIOD TO COMPLY WITH PREVIOUS UN RESOLUTIONS.

3. TURKS STILL NOT SATISFIED

LATE JULY 15 AMBASSADOR MACOMBER DELIVERED PRESIDENT FORD'S LETTER TO FOREIGN MINISTER CAGLAYANGIL WHO, AFTER SEEING DEMIREL, TOLD MACOMBER HE AND THE PRIME MINISTER ARE GRATEFUL FOR THE US EFFORTS BUT ARE DISAPPOINTED THAT THE LETTER CONTAINED NO NEW ELEMENT. THE FOREIGN MINISTER EXPRESSED HIS GOVERNMENT'S VIEWS THAT:

--THE FRASER AMENDED BILL IS UNACCEPTABLE, BUT NOTHING BETTER IS LIKELY TO EMERGE FROM THE CONGRESS.

--THE GOVERNMENT WOULD BE UNDER GREAT CRITICISM IF IT RENEGED ON ITS COMMITMENT TO TAKE STEPS AGAINST THE US PRESENCE IF CONGRESS FAILS TO ACT DEFINITELY BY JULY 17.

MACOMBER EMPHASIZED THAT ANY ADVERSE ACTION NOW WOULD JEOPARDIZE CONGRESS'S FINAL DECISION AND SUGGESTED TALKS COULD BE STARTED ON THE 17TH WITH ANY ACTIONS OR DECISIONS BEING DEPENDENT, HOWEVER, ON CONGRESSIONAL ACTION. CAGLAYANGIL SAID THAT DEMIREL WOULD REVIEW CURRENT DEVELOPMENTS WITH THE NSC AND THE CABINET ON JULY 16 AND ADDED THAT HE COULD NOT ANTICIPATE THE OUTCOME.

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4. ARGENTINA SEEKS URGENT FINANCIAL ASSISTANCE

FOREIGN MINISTER VIGNES HAS TOLD AMBASSADOR HILL THAT ARGENTINA IS URGENTLY IN NEED OF FINANCIAL ASSISTANCE. STRESSING THAT THE SECRETARY HAD GIVEN ASSURANCES OF US MORAL SUPPORT FOR LOANS, VIGNES REQUESTED US POLITICAL SUPPORT FOR THE GOA IN ITS CURRENT NEGOTIATIONS WITH PRIVATE US BANKS. ASKED ABOUT THE TOTAL US-ORIGIN FINANCING REQUIRED, VIGNES:

--SAID THE GOA WILL NEED 600 MILLION DOLLARS BESIDES THE 250 MILLION FOR WHICH A LETTER OF INTENT HAS ALREADY BEEN SIGNED WITH THE FIRST NATIONAL CITY BANK;

--ASSERTED THE FUNDS WILL NOT BE USED TO COVER BUDGETARY DEFICITS, BUT TO PAY OFF FOREIGN DEBTS DUE THIS YEAR.

NOTING THAT MAINTENANCE OF STABILITY IS IN BOTH THE US AND ARGENTINA'S INTEREST, VIGNES HOPED FOR A SPEEDY RESOLUTION OF THE CURRENT NEGOTIATIONS. (THE EMBASSY IS STUDYING THE IMPLICATIONS OF VIGNES' REQUEST AND WILL TRANSMIT ITS VIEW SOON.)

5. PANAMA CANAL: PRESSURE ABATES BUT PROBLEM CONTINUES

EMBASSY PANAMA REPORTS THAT AS A RESULT OF HIS SESSIONS WITH STUDENTS AND COMMUNITY REPRESENTATIVES, THE PRESSURES ON TORRIJOS HAVE BEEN SOMEWHAT RELIEVED. THE EMBASSY ALSO OBSERVES THAT:

--CONTRARY TO ITS INITIAL IMPRESSION THAT THE STUDENTS HAD NOT BEEN GIVEN DETAILED INFORMATION ON US AND PANAMANIAN NEGOTIATING POSITIONS, THE STUDENT COMMUNIQUE OF JULY 14 INDICATES THAT DETAILS WERE IN FACT REVEALED.

--THE GOP'S PUBLIC STANCE IS THAT THE US HAS A COMMITMENT TO CONTINUE NEGOTIATIONS, MOST RECENTLY REAFFIRMED BY SECRETARY KISSINGER, AND THE NEGOTI-  
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ATIONS WILL GO ON.

EMBASSY COMMENT: ALTHOUGH TORRIJOS HAS SUCCESSFULLY GOTTEN OVER THE ACUTE PHASE OF THIS CRISIS PROVOKED BY THE SNYDER AMENDMENT, THE LONG-TERM MANAGEMENT OF THE SLOW OR STALLED NEGOTIATIONS REMAINS HIS MAJOR CONCERN. CONCURRENTLY WITH THEIR PUBLIC EFFORTS TO MAINTAIN CALM, THE GOP LEADERSHIP IS HOLDING A SERIES OF SECRET MEETINGS TO DETERMINE THEIR FUTURE COURSE OF ACTION IN THE NEGOTIATIONSGM

6. LUANDA: SHOOTING DIES DOWN

MPLA TROOPS HAVE REASSERTED CONTROL OVER LUANDA AND ARE ATTACKING THE REMAINING FNLA GARRISONS NORTH OF TOWN:

--SUBSTANTIAL NUMBERS OF FNLA TROOPS HAVE SURRENDERED THEIR WEAPONS TO THE PORTUGUESE AND EITHER SOUGHT PROTECTION OR FLED.

--FOREIGN MINISTER ANTUNES IS ON THE SCENE AND ATTEMPTING TO ARRANGE CONVERSATIONS AMONG THE THREE LIBERATION MOVEMENTS BUT KEY FNLA LEADERS

HAVE FLED THE CITY.

CONSULATE LUANDA REPORTS THE ATTITUDE OF MOST LUANDESE, THE GREAT MAJORITY OF WHOM ARE PRO-MPLA, IS ONE OF RELIEF THAT THE LATEST CATAclysm IS OVER AND THAT THE FNLA NO LONGER REPRESENTS A THREAT TO THE PEACE OF THE CITY.

7. MRS. GANDHI: NOW SHE LIKES US; NOW SHE DOESN'T

EMBASSY NEW DEHLI, ADDRESSING ITSELF TO THE GOI'S AND MRS. GANDHI'S PUZZLING ABOUT FACES REGARDING THE US, SAYS ITS IMPRESSION IS THAT SHE HAS NO PRECISE GUIDLINES OF HER OWN THAT SHE FOLLOWS ON US-INDIAN RELATIONS. THE EMBASSY ATTRIBUTES MRS. GANDHI'S AMBIGUITY TO:

--HER SUSPICIONS OF CIA AND US ACTIVITIES IN INDIA MIXED WITH HER DESIRE FOR GOOD RELATIONS WITH US, AND  
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--HER TENDENCY TO RESPOND TO THE MOOD OF WHATEVER AUDIENCE SHE IS ADDRESSING.

MIDDLE LEVEL EXTERNAL AFFAIRS OFFICIALS CONTINUALLY ADVISE THE EMBASSY NOT TO TAKE MRS. GANDHI'S ATTACKS VERY SERIOUSLY, AND THE EMBASSY AGREES THAT SHE PROBABLY DOES BELIEVE GOOD RELATIONS WITH THE US ARE IN HER OWN AND INDIA'S BEST INTEREST. THE PROBLEM OF THE CONFLICTING SIGNALS IS HER OWN FAILURE TO FOCUS ON THE IMPLICATIONS FOR DAY-TO-DAY RELATIONS OF WHAT SHE AND HER AIDES SAY AND HER INABILITY OR UNWILLINGNESS TO REIN IN HER AIDES.

8. SPAIN

A. FRANCE SEEKS CLOSE TIES BUT OFFERS LITTLE

EMBASSY PARIS REPORTS THAT PRESIDENT GISCARD D'ESTAING PROBABLY TEMPTED SPANISH FOREIGN MINISTER CORTINA WITH VISIONS OF EVENTUAL PARTIPATION IN THE EC AND NATO DURING THEIR RECENT MEETINGS BUT OFFERED LITTLE CONCRETE ACTION. FRANCE:

--WISHES TO HELP SPAIN END ITS ISOLATION FROM EUROPE BUT BELIEVES LITTLE CAN BE DONE FOR ABOUT A YEAR UNTIL THE NEW POST-FRANCO REGIME IS ESTABLISHED; AND

--SEEKS TO MAINTAIN COMMERCIAL TIES WHILE LAYING THE GROUNDWORK FOR A SUBSEQUENT RELATIONSHIP AFTRR FRANCO.

B. FOREIGN MINISTRY OFFICIALSEES REDUCTION IN US PRESENCE

DIRECTOR GENERAL FOR NORTH AMERICAN AFFAIRS PERINAT HAS

TOLD EMBASSY OFFICERS THAT ALTHOUGH CORTINA CONTINUES TO HOPE FOR FRENCH OR WEST GERMAN HELP IN ESTABLISHING A RELATIONSHIP WITH NATO, HE REMAINS CONVINCED THAT THE SOLUTION LIES IN A US/SPANISH BILATERAL AGREEMENT. HOWEVER, THE KEY TO SUCH A RELATIONSHIP IS THE US RESPONSE IN THE NEXT ROUND OF BASE NEGOTIATIONS. STATING THAT PREMIER ARIAS AND TOP MILITARY OFFICIALS HAVE SIMILAR VIEWS, HE:

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--EMPHASIZED THAT PUBLIC OPINION AND MIDDLE LEVEL MILITARY WOULD NOT ACCEPT ANY AGREEMENT WHICH DID NOT INCLUDE A SECURITY GUARANTEE;

--SAID THAT WHILE MILITARY AID WAS IMPORTANT, UNLIKE THE 1968-70 NEGOTIATIONS, IT IS NO LONGER ENOUGH; AND

--SAID IT WAS IMPORTANT TO REACH AN AGREEMENT WHICH WOULD SURVIVE FRANCO.

PERINAT BELIVED SUBSTANTIAL REDUCTIONS IN US FACILITIES MUST BE THE RESULT OF THE PRESENT ROUND, BUT QUALIFIED HIS STATEMENT BY NOTING THE "NEGOTIABILITY" OF SPANISH POSITIONS AS TO PRECISELY WHAT WOULD BE AFFECTED.

9.TIME RUNNING OUT FOR SPAIN/MOROCCO DEAL ON SPANISH SAHARA

KING HASSAN, ACCORDING TO THE SPANISH AMBASSADOR IN RABAT, STILL FAVORS A BILATERAL DEAL ON THE SPANISH SAHARA WHICH COULD PROTECT SPAIN'S STRATEGIC AND ECONOMIC INTERESTS THERE, BUT FEELS TIME IS RUNNING OUT. MADRID'S ATTITUDE TOWARD SUCH A DEAL HAS EVOLVED CONSIDERABLY OVER RECENT

MONTHS, AS:

-- THE HEALTH OF FRANCO, OPPONENT OF NEGOTIATIONS WITH MOROCCO, CONTINUES TO DECLINE;

-- THE SPANISH INITIATIVE FOR QUADRAPARTITE TALKS HAS NOT GOTTEN OFF THE GROUND.

HOWEVER, THE AMBIGUITY OF ALGERIA'S POSITION REMAINS AN OBSTACLE TO A COMPLETE SPANISH POLICY SHIFT. FOR THE SPANISH THE KEY QUESTION REMAINS WHETHER OR NOT THERE IS A GENUINE ALGERIAN-MOROCCAN UNDERSTANDING ON THE SAHARA.

MEANWHILE UNSYG WALDHEIM HAS TOLD AMBASSADOR MOYNIHAN THAT THE GOS HAS NOW REQUESTED THAT HE CONVENE A QUADRAPARTITE CONFERENCE IN NEW YORK CITY. WALDHEIM ALSO SAID THAT KING HASSAN HAD TOLD HIM HE WOULD NEVER GO TO A CONFERENCE

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WITH THE ALGERIANS. THE KING FEELS THAT WHEN SPAIN  
LEAVES THE TERRITORY MUST BE RETURNED TO MOROCCO. BOUME-  
DIENE TOLD THE SYG THAT ALGERIA CAN NEVER ACCEPT THIS.  
HENCE THERE IS CONFRONTATION BETWEEN ALGERIA AND MOROCCO.

10. SAN JOSE CONFERENCE AND FREEDOM OF ACTION  
AFTER COMPARING NOTES WITH FOREIGN MINISTER FACIO, AMBAS-  
SADOR MAILLIARD BELIEVES THAT, COUNTING THE US AND HAITI,

THE FREEDOM OF ACTION FORMULA SHOULD GET AT LEAST THE 14  
REQUIRED VOTES. FACIO FEELS, HOWEVER -- AND MAILLIARD  
AGREES -- THAT A FEW INSURANCE VOTES WOULD BE HIGHLY DE-  
SIRABLE.

11. KIDNAPPED AMERICANS IN ETHIOPIA: SITREP

AS OF 1800 EDT, JULY 15, THERE HAVE BEEN NO NEW DEVELOP-  
MENTS CONCERNING THE TWO AMERICAN AND FOUR ETHIOPIAN  
CISCO EMPLOYEES ABDUCTED FROM KAGNEW. AMBASSADOR HUMMEL  
PRESENTED AN AIDE MEMOIRE TO THE GOE WHICH:

--SET FORTH THE US VIEW ON ETHIOPIAN RESPONSIBILITY FOR  
OBTAINING THE SAFE RETURN FO THE PRISONERS; AND

--STATED POLICY CONSIDERATIONS GOVERNING USG CONDUCT IN  
SUCH CASES.

THE FOREIGN MINISTER SAID ALL EFFORTS WOULD BE MADE TO  
RECOVER THE HOSTAGES. THE PARENTS OF THE AMERICANS HAVE  
BEEN NOTIFIED AND MEDIA COVERAGE IS BELIEVED IMMINENT AS  
THE DEPARTMENT HAS ALREADY RECIEVED QUERIES.

CONSULATE GENERAL ASMARA REPORTED THAT IT HAD LEARNED OF  
AN ALLEGED,BUT THUS FAR UNCONFIRMED, RANSOM DEMAND FOR  
MONEY AND AMMUNITION. INGERSOLL

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